

**CYNGOR GWLEDIG LLANELLI**  
Adeiladau Vauxhall, Vauxhall, Llanelli, SA15 3BD  
Ffôn: 01554 774103

**PWYLLGOR POLISI AC ADNODDAU**  
I'w cynnal yn Siambr y Cyngor a thrwy bresenoldeb o bell ar,  
ddydd Mercher, 15 Ionawr, 2025, am 4.45 y.p.

  
**CLERC y CYNGOR**

9 Ionawr, 2025.

**AGENDA**

1. Derbyn ymddiheuriadau am absenoldeb.
2. Derbyn Datganiad o Fuddiannau gan Aelodau mewn perthynas â'r busnes i'w drafod.
3. Cymhwyso darpariaethau Deddf Senedd Cymru (Aelodau ac Etholiadau) 2024 – ystyried gohebiaeth gan yr Ysgrifennydd, Cymdeithas Ddinesig Llanelli a'r Cylch a chytuno ar ymateb y cyngor.
4. Deddf Cyrff Cyhoeddus (Mynediad i Gyfarfodydd), 1960 – ystyried eithrio aelodau'r cyhoedd pan ystyrir y materion canlynol oherwydd natur gyfrinachol y busnes a drafodir.
5. Adroddiad Dynol - Materion Staffio - i dderbyn adroddiad y Dirprwy Glerc.

**Aelodau'r Pwyllgor:**

**Cyng.** R. E. Evans (Cadeirydd y Pwyllgor), N. Evans (Is-Gadeirydd y Pwyllgor),  
M. V. Davies (Cadeirydd y Cyngor), S. R. Bowen, D. M. Cundy, A. Evans, S. M. T.  
Ford, J. P. Hart, S. N. Lewis, W. E. Skinner a A. G. Stephens.

**LLANELLI RURAL COUNCIL**  
Vauxhall Buildings, Vauxhall, Llanelli. SA15 3BD  
Tel: 01554 774103

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**POLICY AND RESOURCES COMMITTEE**  
To be hosted at the Council Chamber and via remote attendance on  
Wednesday, 15 January, 2025, at 4.45 p.m.  
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**CLERK to the COUNCIL**

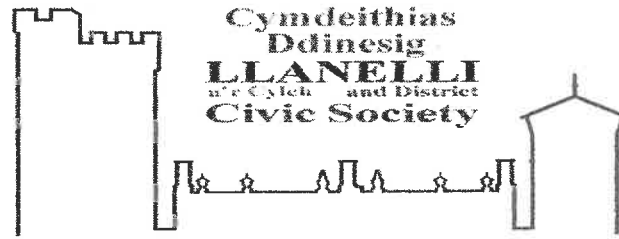
9 January, 2025.

**AGENDA**

1. To receive apologies for absence.
2. To receive Members Declarations of Interest in respect of the business to be transacted.
3. Application of the provisions of the Senedd Cymru (Members and Elections) Act 2024 – to consider correspondence from the Secretary, Llanelli & District Civic Society and to agree the council's response.
4. Public Bodies (Admission to Meetings) Act, 1960 – to consider excluding members of the public during consideration of the following matter owing to the confidential nature of the business to be transacted.
5. Human Resources - Staffing Matters - to receive the report of the Deputy Clerk.

**Members of the Committee:**

**Cllrs.** R. E. Evans (Chairman of Committee), N. Evans (Vice Chairman of Committee)  
M. V. Davies (Chairman of Council), S. R. Bowen, D. M. Cundy, A. Evans, S. M. T.  
Ford, J. P. Hart, S. N. Lewis, W. E. Skinner and A. G. Stephens.



FRGH/SCB

7<sup>th</sup> January 2025

Mr. Mark Galbraith, Clerk  
Llanelli Rural Council  
Vauxhall Buildings  
Vauxhall  
LLANELLI  
SA15 3BD

Dear Mr. Galbraith

**RE: PROPOSED MAJOR CHANGES TO SENEDD CONSTITUENCY BOUNDARIES**

The Llanelli & District Civic Society are very concerned about the propose mayor changes to Senedd constituency boundaries and names recommended in the recent constituency review resulting in the increase of constituencies from 60 to 96.

The implications for Llanelli are dire. You would think that the same M.P.s that were responsible for instituting the unitary authorities in the local government organisation in the 1990s - or their successors following their example – were determined to do it again with our new Senedd constituency!

The proposal is to absorb the current Llanelli Senedd constituency with the two Carmarthen and the Dinefwr Senedd constituencies and create a super Senedd constituency replicating the area of Carmarthenshire County Council and call it “Sir Gar” - to ease pronunciation.

The Civic Society is completely opposed to the loss of local political Llanelli representation at the Senedd as a super Senedd constituency covering the entire county of Carmarthenshire will be detrimental to the town as has Carmarthenshire County Council been for 28 years.

We would be grateful to hear what the Council’s views are in this matter and whether representations have been made to the Senedd with its views.

## Foreword

On 3 September 2024, the Democracy and Boundary Commission Cymru ('the Commission') published its initial proposals for Senedd constituencies in Wales. A process of consultation on those proposals then began. The Commission received 3,741 representations during the initial proposals consultation period. Of those 886 were generally supportive of the proposals and 2835 were generally opposed to the proposals. 1,115 representations received related to matters outside of the purview of the review. The Commission is extremely grateful to all those who took the time to contribute. As a result, the Commission has revised the initial proposals. It has proposed changes to 2 of the 16 proposed constituencies. It has also proposed different names for 14 of the constituencies. There is now an opportunity to make representations on these revised proposals before the Commission makes its final report on proposed Senedd constituencies in Wales.

As explained in the initial report, the review of constituencies has to be conducted in accordance with the provisions of the relevant statute, the Senedd Cymru (Members and Elections) Act 2024. This review has to be completed by 1 April 2025. The Commission's final decisions will be implemented by the 'automaticity' rule. This means that the recommendations will not require Senedd approval. The final recommendations must be implemented as set out in the Commission's final report.

In developing its revised proposals, the Commission has had regard to the statutory factors it may take into account as well as the representations it received during its initial consultation period.

The Commission is now starting its second consultation period. Members of the public, groups and organisations may submit written responses to the revised proposals described in this document from 17 December 2024 to 13 January 2025. The Commission will look carefully at every representation it receives to see if the revised proposals can be amended and improved. However, the Commission will have to balance the issues raised in representations against all the other factors it has to consider, as well as the constraints set out in the legislation.

Finally, on a personal note, I would like to thank the Commissioners –Dianne Bevan, Frank Cuthbert, Michael Imperato, Bethan Williams Price and Ginger Wiegand – for their invaluable contributions, as well as the Chief Executive and the other officers of the Commission for their assistance in our work.

**Beverley Smith**  
Chair

## Chapter 1 Introduction

1. On 18 July 2024, the Commission announced the start of the 2026 review of Senedd constituencies, in accordance with the provisions of the Senedd Cymru (Members and Elections) Act 2024. A summary of the relevant statutory framework and of the Commission's general approach to the review can be found in the Commission's 'Guide to the 2026 review', which is available in English and Welsh on the [Commission's website](#).
2. The Commission published its initial proposals on 3 September 2024. The proposals proceeded on the basis of the new statutory criteria. It was emphasised, however, that the proposals were provisional. The launch of the initial proposals represented the start of a 4-week consultation during which the public were invited to submit their representations in writing.
3. The Commission is now publishing revised proposals for public consultation. The revised proposals reflect the Commission's consideration of the views expressed, whilst adhering to the rules laid out in the legislation.
4. Great importance is attached to the opportunity now given for all concerned to make representations to the Commission, whether in support of or objecting to the revised proposals. This is the final opportunity provided by the legislation for those with an interest to make their opinions known. Details of how to make representations are given in Chapter 7 of this document.
5. The Commission intends to submit its final report to the Welsh Ministers in March 2025. The Welsh Ministers must lay the report before the Senedd as soon as reasonably practicable once the report has been received. The Welsh Ministers must make regulations giving effect to the determinations in the Commission's final report as soon as reasonably practicable once the report has been laid.

## Chapter 2 Criteria for reviewing Senedd constituencies

### Application of the provisions of the Senedd Cymru (Members and Elections) Act 2024

1. The criteria described in this chapter apply to the review of Senedd constituencies.

### Review cycle

2. The Senedd Cymru (Members and Elections) Act 2024 (**'the Act'**) states that the Commission must submit a report on a review of all the constituencies in Wales by 1 April 2025, another report by 1 December 2028, and a report every 8 years thereafter.

### The distribution of constituencies

3. The Act states there is to be a fixed number of 16 constituencies for the whole of Wales. The Act also states that for the 2026 review the Commission should combine the 32 UK Parliamentary constituencies in contiguous pairs (meaning pairs of constituencies which are "neighbouring", in the sense that they have a shared boundary) in order to create the 16 Senedd constituencies.

### Statutory factors

4. Schedule 2 of the Act specifies a number of factors that the Commission may take into account as it develops proposals and recommendations for Senedd constituencies. Specifically, the Commission may take into account:
  - local government boundaries that existed on the review date
  - special geographical considerations, including in particular, the size, shape and accessibility of a proposed Senedd constituency
  - any local ties that would be broken by the proposed pairings

### Local government boundaries

5. The Act states that the Commission may take into account 'local government boundaries that exist on the review date' when developing its proposals for Senedd constituencies. The Commission defines local government boundaries in Wales as the boundaries of counties, county boroughs, electoral wards, communities and community wards. Accordingly if (for example) one possible combination of UK parliamentary constituencies would more closely reflect the boundaries of a county than another possible combination, the Commission may take this into account in determining that the former combination is to be preferred.

### Special geographical considerations

6. The Commission thinks that the special geographical considerations that may impact on Senedd constituency boundaries will primarily relate to physical geography – such as mountains, hills, lakes, rivers, estuaries and islands – rather than human or social geography.

## DEMOCRACY AND BOUNDARY COMMISSION CYMRU

Matters of culture, history, socioeconomics and other possible aspects of non-physical geography (such as road links) are more likely to arise as issues when considering the separate factor of local ties.

### Local ties

7. As explained above, for the purposes of the 2026 Review the Commission is considering which contiguous UK parliamentary constituencies in Wales should be combined to create 16 Senedd constituencies. In this context the Commission will consider local ties between the areas of contiguous (i.e. neighbouring) UK parliamentary constituencies.
8. As a general matter, the Commission considers that existing community boundaries are likely to have been created in recognition of local ties, and are therefore likely to reflect local ties. Where communities (in the technical sense of an electoral area) are divided into separate existing UK parliamentary constituencies, this may therefore be a factor suggesting that those constituencies should be combined. However the Commission will also take into account various other factors which may indicate local ties between areas, including (but not limited to) matters of culture, history, socioeconomics and road and transport links.

### Factors the Commission does not consider

#### Impact on future election results

9. The Commission is an independent and impartial body. As such, existing voting patterns and the prospective fortunes of political candidates do not enter its considerations during a review.

#### Naming and designating constituencies

10. In making its proposals and recommendations, the Act also requires the Commission to specify a name and designation for each proposed constituency. This is addressed in Chapter 3, below.

13. The Commission acknowledges that its approach to determining constituency names may impact on the use of the Welsh language. These possible impacts are addressed in the Welsh Language Impact Assessment included with this report at Appendix 2.
14. Members of the public and interested parties now have the opportunity, during the 4-week period of consultation on the Commission's revised proposals which follows the publication of this report, to make representations in relation to the approach to determining constituency names which is set out above. Representations can be made in relation to individual constituency names, or the approach to determining names, or both.
15. In addition to general representations on its approach to determining constituency names, the Commission is specifically inviting views on:
  - The effects which the approach may have on opportunities to use the Welsh language, and on treating the Welsh language no less favourably than the English language; and
  - Any changes which might be made so that the approach has greater positive effects (or lesser adverse effects) on opportunities to use the Welsh language, or on treating the Welsh language no less favourably than the English language.
16. Details of how to make representations in response to this report are provided in Chapter 7.

### Designating constituencies

17. The act also requires that each constituency be designated as either a 'county constituency' or a 'borough constituency'. The Commission considers that, as a general principle, where constituencies contain more than a small rural element, they should normally be designated as county constituencies. In other cases, they should be designated as borough constituencies. The designation is suffixed to the constituency name, and is usually abbreviated: BC for borough constituency and CC for county constituency.



## Chapter 4 Developing constituencies

### Initial proposals

1. Any set of proposals by the Commission would result in a Senedd constituency map of Wales that is very different from the existing arrangements. The Commission has been given the task of devising proposals for the new 16 constituencies and is required by the Act to pair Wales' 32 UK Parliamentary constituencies.
2. The Commission's initial proposals, published in September 2024, presented a revised Senedd constituency map of Wales with changes to every existing constituency. The Commission received extensive, constructive and useful representations from individuals and organisations in relation to the initial proposals, including a number of representations that applied to the whole, or substantial areas, of Wales. In all during the initial consultation period the Commission received 3,741 written representations— either by letter, email, petitions or contributions through the consultation website. The Commission is very grateful for the representations it has received. All representations including the response from the Welsh Language Commissioner have been published on the [Commission's website](#).
3. During the consultation period following publication of the Commission's initial proposals, the Commission received 1,115 representations regarding the change in the number of constituencies, increase in the number of the Members of the Senedd and the change in the voting system. The Commission has not considered representations where comment was made on the number of constituencies or the increase in the Members of the Senedd. These matters have been set by the Senedd and are not within the remit of the Commission. The Commission also wishes to stress that its proposals relate solely to Senedd constituencies in Wales and will not affect Parliamentary constituencies; principal council, town and community council, electoral ward or community boundaries; taxes; or services. The Commission has therefore not taken account of any representation made about these issues.

### Revised proposals

4. The Act gives the Commission the power to revise its initial proposals in the light of representations received. Following consideration of the representations received, the Commission has decided to revise its proposals.
5. The proposed constituencies are described in detail and illustrated in outline maps in Chapter 5 of this report.
6. Following the 4-week period of consultation on the revised proposals, which will run from 17 December 2024 to 13 January 2025, the Commission will consider whether to make any further changes to its proposals. The Commission intends to submit its final report to the Welsh Ministers in March 2025.

## Chapter 5 Senedd constituencies

1. Detailed maps of the proposed constituencies are available on the [Commission's website](#) (please note the copyright warning at Chapter 8 concerning the maps).
2. The Commission has been faced with the task of devising proposals for the required 16 constituencies. The Commission has sought to identify the most suitable solutions for local needs, throughout Wales, that can be accommodated within the statutory rules set out in the Act.
3. An all-Wales map of the UK Parliamentary constituencies can be found on the next page.
4. Following the UK Parliamentary constituencies map is an all-Wales Revised Proposals map which sets out the Commission's revised proposals.
5. The Commission welcomes representations from the public on these revised proposals. Details of how to respond to the Commission's proposals are set out in Chapter 7.

## UK PARLIAMENTARY CONSTITUENCIES

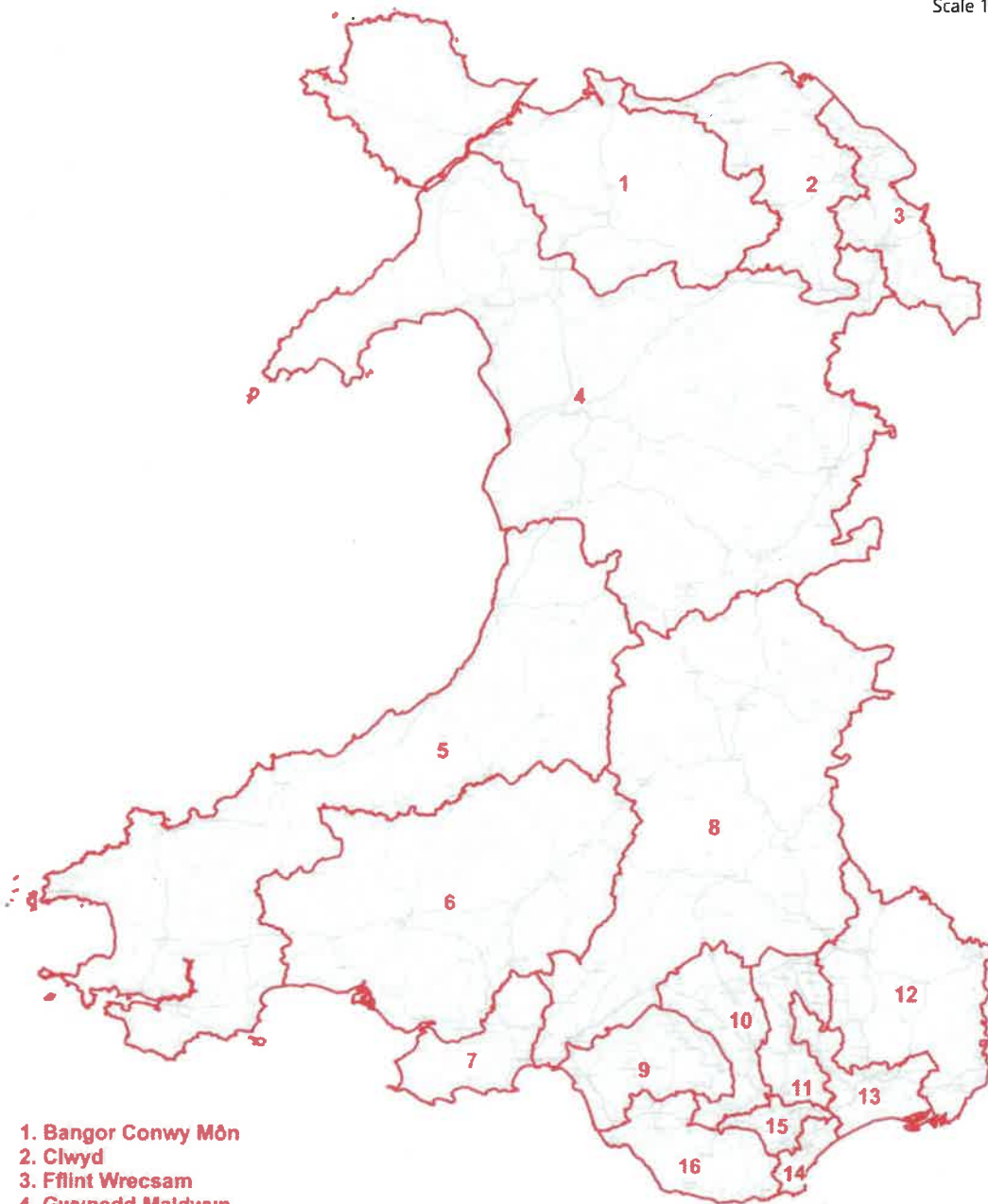
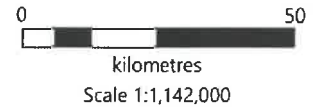
1. Ynys Môn
2. Bangor Aberconwy
3. Clwyd North
4. Clwyd East
5. Alyn and Deeside
6. Wrexham
7. Dwyfor Meirionnydd
8. Montgomeryshire and Glyndŵr

9. Ceredigion Preseli
10. Brecon, Radnor and Cwm Tawe
11. Monmouthshire
12. Torfaen
13. Newport East
14. Newport West and Islwyn
15. Blaenau Gwent and Rhymney
16. Caerphilly
17. Merthyr Tydfil and Aberdare
18. Pontypridd
19. Cardiff West
20. Cardiff North
21. Cardiff East
22. Cardiff South and Penarth
23. Vale of Glamorgan

24. Bridgend
25. Rhondda and Ogmore
26. Aberafan Maesteg
27. Neath and Swansea East
28. Swansea West
29. Gower
30. Llanelli
31. Carmarthen
32. Mid and South Pembrokeshire



## REVISED PROPOSALS



1. Bangor Conwy Môn
2. Clwyd
3. Fflint Wrecsam
4. Gwynedd Maldwyn
5. Ceredigion Penfro
6. Sir Gâr
7. Gorllewin Abertawe Gŵyr
8. De Powys Tawe Nedd
9. Afan Ogwr Rhondda
10. Merthyr Cynon Taf
11. Blaenau Gwent Caerffili Rhymni
12. Mynwy Torfaen
13. Casnewydd Islwyn
14. De-ddwyrain Caerdydd Penarth
15. Gogledd-orllewin Caerdydd
16. Pen-y-bont Bro Morgannwg

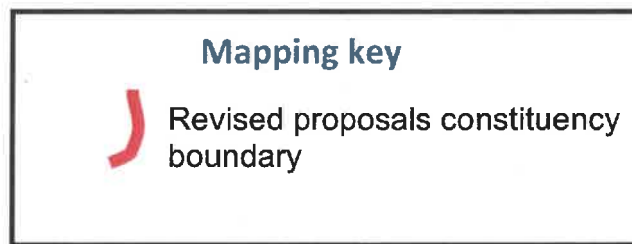
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## Chapter 6 Revised proposals in detail

The Commission's revised proposals are described in detail in this chapter. For each proposed constituency, the report sets out:

- a summary of arguments made during the public consultation in support of, or in objection to, the Commission's initial proposals. Although not all representations are mentioned in this report, the Commission has considered the representations made when determining revisions to its proposals.
- the Commission's response to the representations and recommendations made
- an explanation of the proposed name
- a map of the proposed constituency

The following pages set out the Commission's revised proposals. The mapping key, shown below, explains the colours and lines used in each map in this chapter.



## 6. Sir Gâr

6.1 The Commission proposes that a county constituency be created from:

1. The Caerfyrddin UK Parliamentary constituency,

and:

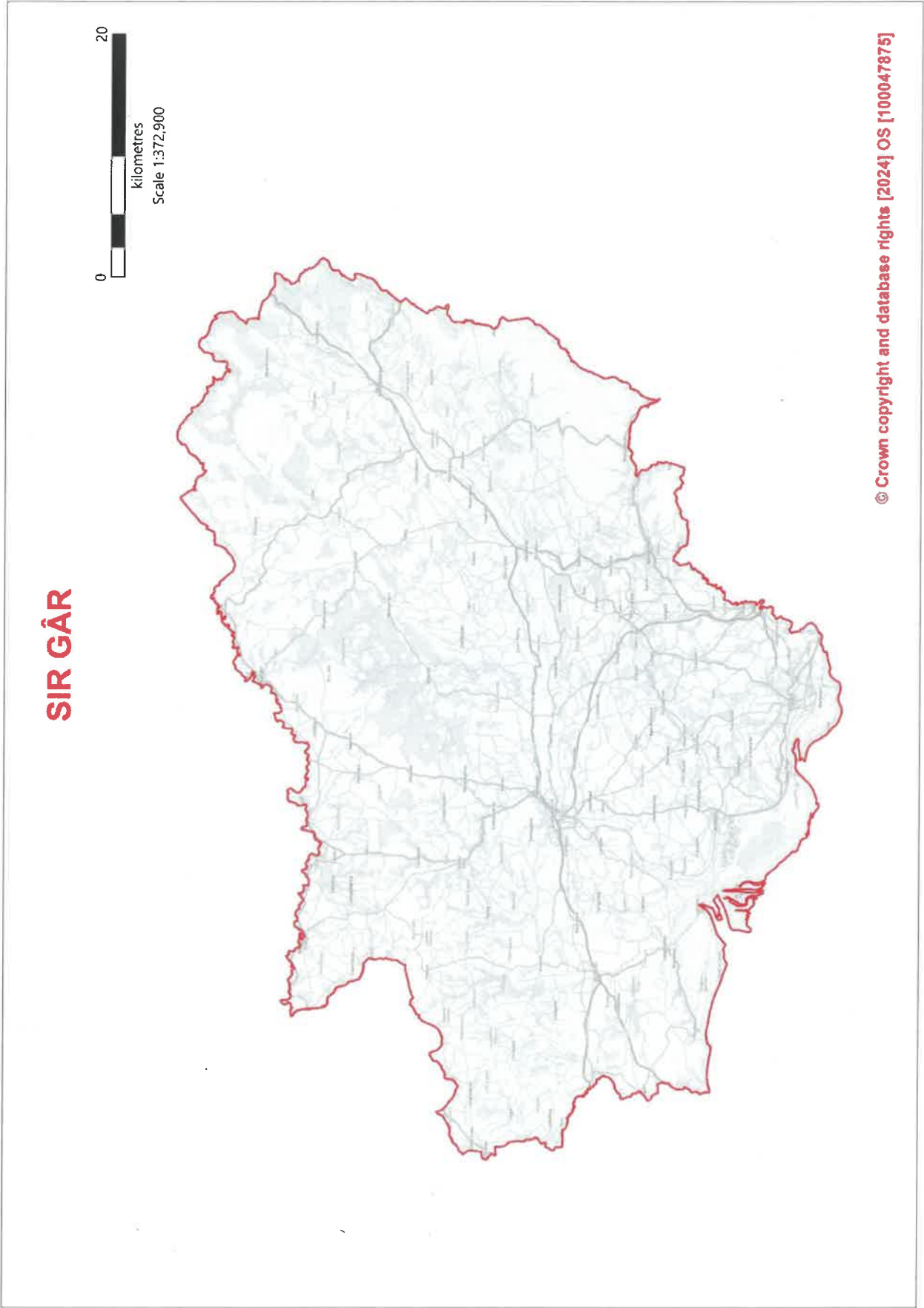
2. The Llanelli UK Parliamentary constituency.

6.2 The Commission received 29 representations regarding the initial proposal to pair the UK Parliamentary constituencies of Caerfyrddin and Llanelli. Of these, 23 were in support and 6 were in opposition (with some representations offering more than 1 alternative). Among the opposing representations, 8 proposed alternative arrangements including pairing Caerfyrddin with either Mid and South Pembrokeshire or Brecon, Radnor and Cwm-Tawe and pairing Llanelli with Gower.

6.3 The Commission received 17 representations regarding its initial proposal that this constituency be named Carmarthenshire. Of these, 2 were in support and 15 were in opposition. Alternative names that were proposed include Sir Gâr and Sir Gaerfyrddin.

6.4 The Commission has considered the representations and proposes to retain the pairing of the Caerfyrddin UK Parliamentary constituency and the Llanelli UK Parliamentary constituency. The Commission acknowledges the representations in favour of pairing Llanelli and Gower, to permit the pairing of Swansea East and Neath with Swansea West in order to combine areas of Swansea within a single constituency. However, the Commission's proposed constituency would combine the whole of the Carmarthenshire principal council area into 1 constituency. The Commission considers that combining the areas as proposed is appropriate due to the good transport and established communication links within the proposed constituency. The Commission is therefore of the view that the proposed combination creates a cohesive constituency.

6.5 The Commission has proposed the single name of **Sir Gâr** for this constituency. The Commission has determined that the name is acceptable for use as a single name as it is used as the local authority name and is the name of the large multi-site further education college therefore it is likely to be recognisable to residents of the same broad region of Wales. The Welsh Language Commissioner has agreed with the orthography of the single name.



## Chapter 7 The revised proposals consultation period: 17 December 2024 to 13 January 2025

1. The proposals and maps in this report have been published on the [Commission's website](#) and on the Commission's [consultation portal](#).
2. The Commission is now starting its consultation in relation to its revised proposals. The consultation period begins on 17 December 2024 and ends on 13 January 2025.
3. During the consultation period, members of the public, groups and organisations may provide their views in writing (written representations) on any or all of the Commission's revised proposals. Written representations may be made in Welsh or English, and may be provided to the Commission in 1 of the following ways:
  - using the Commission's consultation portal: <https://senedd2026.reviews.wales>
  - by email: [consultations@dbcc.gov.wales](mailto:consultations@dbcc.gov.wales)
  - by post: Democracy and Boundary Commission Cymru, 4<sup>th</sup> Floor, Welsh Government Building, Cathays Park, Cardiff, CF10 3NQ
4. The Commission will acknowledge receipt of all written representations that are submitted by any of these methods. The Commission will accept representations which comment on the pairings proposed, the names proposed to be given to those pairings and on the Commission's approach to determining constituency names.
5. The Commission requests that all written representations make clear which area or areas of Wales they relate to. The Commission also requests that individuals, groups and organisations that submit written representations make clear whether they approve of or object to the Commission's revised proposals, and to give their reasons for their approval or objection.
6. The Commission recommends that if individuals, groups or organisations submit written representations objecting to the Commission's proposals, those representations should include counter-proposals. An objection accompanied by a viable counter-proposal is likely to carry more weight than a simple statement of objection. Even comparatively minor changes in 1 constituency will have knock-on effects in other constituencies. Accordingly, the Commission will generally view a counter-proposal that addresses the composition of each affected constituency as more persuasive than a proposal that only addresses the composition of 1 constituency without addressing any consequences for other constituencies.
7. Those who wish to make representations are also requested to bear in mind the submissions that the Commission has already considered in relation to the consultations on its initial proposals. Respondents are welcome to submit any representation, but new submissions (or those containing new evidence), rather than re-submissions of representations that have already been considered, are likely to be of more use to the Commission.
8. The Commission wishes to stress that its revised proposals relate solely to Senedd constituencies in Wales. They do not affect UK Parliamentary constituencies, nor do they affect principal council,



electoral ward or community boundaries, taxes or services. The Commission will therefore not take account of any representation made about these issues. The Commission also wishes to stress that it will not consider any representations, or parts of representations, where comment is made on the number of Senedd constituencies or the increase in the number of Members of the Senedd. These have been set by the Senedd, and the Commission cannot change them.

9. The subsequent stages of the 2026 review are described in the Commission's 'Guide to the 2026 review', which is available on the [Commission's website](#).

### Publication of representations

10. The Act obliges the Commission to publish representations it receives during the initial consultation period and during subsequent stages of the 2026 review. The Commission will only publish representations it receives that are relevant to the review.
11. To protect the privacy of individuals participating in the 2026 review, the Commission will take the following approach to redacting personal information contained in the written representations that the Commission publishes.
12. Representations from public figures and officials (such as councillors, Members of Parliament or Members of the Senedd) acting in an official capacity:
  - the Commission will publish the name of any public figure or official writing in an official capacity
  - however, all postal and email addresses, telephone numbers and signatures will be redacted
13. Representations from members of the public, and from public figures or officials writing in a personal capacity:
  - the Commission will redact the name and postal address of individuals submitting representations, but will publish the approximate location of the individual's postal address – that is, by reference to the village, town or city stated
  - all email addresses, telephone numbers and signatures will be redacted
14. The Commission will also redact anything in a representation that could be illegal, libellous or both.
15. The Commission's 'Data protection and privacy policy information' provides information about the Commission's processing of the personal data of individuals who participate in the 2026 review. This can be accessed on the [Commission's website](#).

### Welsh language

16. The Commission is committed to the use of the Welsh and English languages on the basis of equality, and welcomes correspondence in either language.